FRANTI III HOLDINGS, LLC 1718 E. Speedway Blvd., #146 Tucson, Arizona 85719

July 16, 2019

City of Tucson Board of Adjustment c/o Russlyn Wells, Zoning Administrator Planning and Development Services Dept. 201 N. Stone Avenue Tucson, AZ 85701

> Re: Board of Adjustment Case C10-19-13 1525 N. Park Avenue

Dear Steven Shell, Chairman, and Members of the City of Tucson Board of Adjustment:

Please be advised Franti III Holdings, LLC ("Franti") is the owner and developer of the completed improvement at 1525 N. Park Avenue, and thus, is the real party in interest to the appeal filed in the name of Rashad J. Stocker by the Phoenix attorney Jessie R. Callahan. Even though over the past two years the property was purchased, the prior improvements razed, and the parcel now fully redeveloped, we were not contacted by Mr. Callahan or his client or notified of these concerns until the information was more recently provided to us by the City of Tucson. There are a number of legal reasons why the appeal should be denied, many of which are self-evident.

I. FACTUAL BACKGROUND

While this C-2 zoned subject parcel was still owned by Russell C. Moore ("Moore"), and operated as the Wildcat Car Wash, the owner sought confirmation from the City it could be redeveloped as a Medical Marijuana Dispensary ("Dispensary"). After submitting the requisite information to the

City, on July 11, 2016, the Planning and Development Services Department issued confirmation the site conformed to the controlling ordinances. (Attachment 1) Although Moore decided not to pursue that redevelopment, this letter was disseminated to Franti as part of their marketing materials. Due to the fact this representation was of critical importance in the decision to purchase the site, Franti, through its license holder, Total Accountability Patient Care, sought and on February 8, 2017, received confirmation from the City the site met the criteria of all controlling ordinances for use as a Dispensary. (Attachment 2) Based upon this information, Franti acquired the property on May 18, 2017, paying as the purchase price \$590,000. (Attachment 3)

Due to the length of time required to prepare the unique development plans, Franti was required to obtain a reconfirmation that the property could be a Dispensary. After a re-review of the area and applicable codes, the City reassured Franti a Dispensary, in fact, could be constructed and issued the City's third Authorization Letter on March 9, 2018. (Attachment 4) Thereafter, Franti, under the trade name The Prime Leaf Dispensary, submitted its development package plan seeking approval to demolish existing improvements and redevelop the site as The Prime Leaf Dispensary. (Attachment 5)

On June 12, 2018, the City of Tucson issued the initial permit authorizing site grading (Attachment 6) and on July 7, 2018, permits were issued for the construction of the now existing improvements. (Attachment 7) Now, the redevelopment and City approvals have been completed and even a Certificate of Occupancy has been issued by the City of Tucson. (Attachment 8) In addition to paying the acquisition price of \$590,000, Franti has invested

\$1,092,585.67 since March, 2018, in the redevelopment of the property. (Attachment 9)

Throughout this prolonged period, where the site work was visible to anyone that cared, the attorney, acting on behalf of Rashad J. Stocker has been lying in the weeds since before the City's Authorization Letter to Franti on March 9, 2018. Thus, this current appeal has been filed by one aware of prior approvals issued by the City of Tucson, aware of the applications for development plan approval, aware of the ongoing construction and aware that all construction and City approvals have now been completed. At least since February 23, 2018, the attorney, Jessie R. Callahan, has been communicating with the City regarding the issuance of a Medical Marijuana Dispensary Authorization Letter for the property at 1525 N. Park Avenue. (Attachment 10)

II. UNREASONABLE DELAY

The reason the chronology is important is because it is not only just unfair, but in violation of fundamental rights prescribed by statute which prevents a third-party from unreasonably delaying before seeking an official interpretation and thereafter appealing to the Board of Adjustment. The authority of all municipal Boards of Adjustment are controlled by A.R.S. § 9-462.06. Fundamentally, the Board of Adjustment can decide appeals from the decision of the Zoning Administrator, but a third-party must seek this determination "within a reasonable time." A.R.S. § 9-462.06(D).

If an appeal had been timely filed, it would have served to preclude the City of Tucson from approving the previous site plan or development plan, issuing grading permits, or issuing building permits. The Tucson Code § 23A-61(8) holds that no permits or development approvals, including even

inspections, shall be issued "while an appeal is pending before the board of adjustment"

This delay implicates the legal doctrine of laches, which raises the question of inequity where one has delayed pursuing a claim, thereby allowing another party to proceed to their prejudice. Laches is a doctrine recognized in Arizona law, and it has been applied in zoning cases, including the timing of appeals to the Board of Adjustment. Once two elements are found, (1) the lack of diligence on the part of one pursuing a claim and, (2) an exacerbated injury to the one that has preceded, the claim or the appeal should be denied. Because of the Petitioner's delay, all work has now been completed; there is nothing further for the City of Tucson to approve. Over 1.5 Million Dollars has been expended to construct a special use facility (Attachments 11a., b., and c.)

III. DEFERENCE TO THE CITY OF TUCSON'S INTERPRETATION

The City of Tucson has adopted various ordinances, presumably written by City of Tucson employees, to fulfill policies it seeks to achieve. Who better than the City of Tucson is qualified to interpret the goals intended to be met?

On July 11, 2016, City of Tucson concluded the property at 1525 N. Park Avenue "complied with Ordinance No. 10850, 11199, and 11346." Twice hereafter, on February 8, 2017 and March 9, 2018, the City of Tucson again concluded the property complied with these three ordinances. For more than three years the City has been steadfast in its interpretation, concluding the decision the site complies with these controlling ordinances.

¹ Due to the fact the legal arguments need to be part of the record before the Board of Adjustment, but to continue the flow of this narrative, a separate legal memorandum on the doctrine of laches, on the standard of review and on standing to even bring this appeal, all discussed *infra*, is attached as Exhibit A.

Although it is discussed further in the attached legal memorandum, well-reasoned judicial decisions conclude that if there is any ambiguity or uncertainty regarding the application of an ordinance, the interpretation "be strictly construed in favor of the property owner." Arizona law also recognizes that great weight must be given to the construction of the zoning ordinance by the officials charged with the duty of enforcing them.

What the Courts are explaining is that in the absence of zoning regulations everyone could use their property in any manner short of rising to the level of a common law nuisance.² Zoning controls limit what one might have been able to do under the common law, thus, the Arizona Supreme Court has provided us guidance on how to interpret zoning ordinances:

Zoning ordinances, being in delegation of common law property rights, will be strictly construed and any ambiguity or uncertainty decided in favor of property owners.

Kubby v. Hammond, 68 Ariz. 17, 198 P.2d (1948).

Of equal importance due to the fact the City of Tucson has interpreted the controlling ordinances and over three years has remained steadfast in those interpretations, once again, our courts have provided guidance. The interpretation of ordinances by those charged with a duty of administering and enforcing them are "particularly persuasive and should be adopted." *Peabody v. City of Phoenix*, 18 Ariz. App. 56, 485 P.2d 565 (1971).

A. There's No Church Within 1,000 Feet.

Ordinance No. 11346 amends the Unified Development Code adopting certain standards for various uses. A Medical Marijuana Dispensary must meet a setback of 1,000 feet from a church. The ordinance specifies a church

² One cannot seriously contend a use, approved by a majority of voters in November, 2010, is a common law nuisance.

is "a building that is erected or converted for use as a church, where services are regularly convened that is used primarily for religious worship and schooling and that a reasonable person would conclude is a church by reason of design, signs, or other architectural features."

The property at 1038 E. Lester Street is a residence owned by Thomas and Patricia Cox. (Attachment 12) It was purchased as a residence, and is used primarily as a residence. While all of us should be respectful of each individual's religious followings, the mere fact that the owners of this residential property are Buddhists and willing to provide instruction to others on Buddhism, does not make it a church. Various photographs posted on the website for the Drikung Dzogchen Center of Arizona show that it is merely a residence, not a place of public accommodation that is contemplated as one that would meet the definition of a church. (Attachments 13 a., b. and c.)

No reasonable person would conclude the structure designed as a residence on a 6,000 sq. ft. size parcel, used primarily as a residence, constitutes a church by reason of its design or other architectural features. It is occupied by one holding a strong belief in the Buddhist faith, and nothing more.

B. The COPE Facility Provides Residential Services for the Mentally III.

Likewise, Ordinance No. 11346 prevents a Medical Marijuana Dispensary from being within 2,000 feet from "a licensed residential substance abuse diagnostic and treatment facility or other licensed residential drug or alcohol rehabilitation facility." The City of Tucson properly concluded the subject property meets this requirement because the COPE facility is not approved as a residential substance abuse treatment or rehabilitation facility.

COPE Behavioral Services, Inc. ("COPE") acquired the property at 535 E. Drachman on June 24, 1997. Prior to COPE's purchase, it was owned by Catholic Community Services of Arizona and used as a group home for nuns. COPE was required to provide to the City specific information to confirm zoning and building code compliance. While COPE provides an array of services at various other COPE owned facilities, it avowed to the City this facility would be for mental health residential services. COPE submitted a letter to the City's Zoning Administrator stating:

COPE has utilized this property for short term general mental health residential services for seriously mental[ly] ill and general mental[ly ill] adult clients. (error in original)

(Attachment 14) Thus, the City of Tucson's approval of that site is predicated upon those representations. (Attachment 15) There is no evidence of any further change in use.

IV. LACK OF STANDING

Common sense tells us when government adopts ordinances, its employees are charged with the duty to enforce those provisions. It is for that reason the governmental entity's interpretation of its own ordinance is highly persuasive. Before a third-party, one not subject to the regulation, can challenge that interpretation; it must be a "person aggrieved" in order to do so. This standard is required by statute. A.R.S. § 9-462.06(D). There is significant caselaw discussed in the attached legal memorandum (Exhibit A) that establishes the minimum threshold before a private or third-party can challenge a zoning enforcement interpretation. For example, if one is not an adjacent property owner, they must demonstrate some special harm particular to himself, that is different from that experienced by other residents in general.

While the Appeal was filed in the name of Rashid J. Stocker, there is no information whatsoever in the Appeal supporting a conclusion the Appellant suffers some injury different from that which could be alleged by anyone else constituting the general public. Even examining other documents prepared by the Phoenix attorney, Jessie Calahan, and examining the "Draft Complaint", it is explained that Rashid J. Stocker is an individual who lives at 1336 N. Second Avenue. Draft Complaint, ¶ 1. But that property is not owned by Rashid J. Stocker, it is owned by Antonio Paniagua, and is merely a four-plex of rental units. (Attachment 16) Moreover, the distance separating this rental unit and the Franti property is approximately 1,582 feet. (Attachment 17) Certainly not an adjacent property owner, and hardly one that could have an injury different from the concerns of any other property owner in the general community.

The suspicious nature of this Appellant, though, goes beyond just distance between the rental unit and the subject property; there is a question as to whether Mr. Stocker even resides there, inasmuch as the Department of Motor Vehicles has a different opinion; his driver's license indicates he resides at 2521 W. Vereda Felicidad, Tucson, Arizona. (Attachment 18)

Finally, there is no explanation why an individual renter could, or even would, bear the expense for a Phoenix attorney to pursue inquiries over a two-year period of time, advance an Appeal of the Zoning Administrator's decision, and threaten litigation once this Appeal is denied. It is highly suggestive Mr. Stocker is not truly the one behind this matter, but there are other competing business interests afoot (or afoul). There is no evidence presented at all that Rashid J. Stocker meets the legal standard to bring this appeal.

³ The Phoenix attorney presumes this Appeal will be denied by the Board of Adjustment, thus, necessitating a Superior Court appeal.

CONCLUSION

While there are a variety of reasons the Appeal should be denied and the Zoning Administrator's interpretation upheld, it is respectfully submitted the motion made by the Board of Adjustment should acknowledge (a) the unreasonable delay in initiating the Appeal, (b) Franti's reliance having expended more than 1.5 million dollars after the City of Tucson re-confirmed the site's compliance with the controlling ordinances, (c) the apparent lack of standing on the part of Rashid J. Stocker, and (d) that the Zoning Administrators' interpretation is reasonable and well founded. All these grounds should form the basis for the Board's decision.

Respectfully submitted,

<u>/s/ Michael J. Crawford</u>
Michael J. Crawford
Managing Member
Franti III Holdings, LLC



CITY OF TUCSON

PLANNING AND DEVELOPMENT SERVICES DEPARTMENT

ZONING ADMINISTRATION DIVISION July 11, 2016

Cyrus Moore Medmar Tucson Central, LLC 2462 N. Park Avenue Tucson AZ 85719

Subject:

Medical Marijuana Authorization Letter

1525 N. Park Avenue

Parcel ID No. 123-150-70A & 123-15-0720

CHAA: 108

Zoning: C-2

Activity#: T16SA00206

Dear Moore:

Planning and Development Services Department (PDSD) has reviewed the materials provided with the application for a proposed Medical Marijuana Dispensary Location at 1525 N. Park Avenue as regulated by City of Tucson Ordinance No. 10850, 11199, and 11346. Based on the information you have provided the subject site is in general compliance with Ordinance No. 10850, 11199, and 11346.

This letter will provide authorization for proceeding with all required permits necessary to comply with City regulations and will vest the subject site as a Medical Marijuana Dispensary Location for City of Tucson purposes for one (1) year from the date of this letter. The subject site will be considered to be fully vested upon issuance of an Arizona Department of Health Services (ADHS) Certification and issuance of applicable City of Tucson building permits.

Zoning compliance is specifically contingent upon ADHS approval of your application. The City of Tucson is aware of other applications for zoning approval within the subject CHAA. Prior approval of any Medical Marijuana dispensary(ies), by ADHS, whose location would be within 2000 feet of your proposed dispensary, or which would result in no further approval of dispensaries within the CHAA, pursuant to ADHS regulations, would render this approval null and void.

NOTICE: The information provided herein is solely related to compliance with the City of Tucson land use regulations. Nothing herein is intended to express any opinion regarding compliance with federal or state laws or any lawful, applicable health regulations, including those promulgated by the Arizona Department of Health Services and any other authorized agency.

Sincerely,

Carolyn Laurie Principle Planner

City of Tucson - Planning and Development Services Department

C: Piroschka Glinsky, City Attorney's Office



ARIZONA DEPARTMENT OF HEALTH SERVICES MEDICAL MARIJUANA PROGRAM

DOCUMENTATION OF COMPLIANCE WITH LOCAL JURISDICTION ZONING

TO BE COMPLETED BY AN AUTHORIZED REPRESENTATIVE OF THE LOCAL JURISDICTION IN WHICH THE PROPOSED DISPENSARY IS LOCATED.

Name of Individual or Entity Applying for a Dispensary Registration Certificate:	
Medmar Tucson Central LLC	
The state of the s	
Physical Address of Proposed Dispensary:	
1525 N. Park Ave	
City: TVCSON County: PIMA State: AZ Zip Code: 8	25719
Legal Description of the Property:	0101
123-15-070 A	į.
Name of Local Jurisdiction:	
City of Tucson	1
	·
There are no local zoning restrictions for a proposed dispensary at the above location.	
O.D.	
OR .	
The location of the proposed dispensary is in compliance with local zoning restrictions related	*
where a dispensary may be located.	d to
Paula Dans	
TITLE OF THE AUTHORIZED REPRESENTATIVE OF THE LOCAL JURISDICTION	DOSC
of the Local jorispiction	
CHONN LAURIE SON - 837-498	2
PRINTED NAME 520 -837-495 TELEPHONE NUMBER	27
11	
2000 DOWN 7/14/20110	
SIGNATURE	



ARIZONA DEPARTMENT OF HEALTH SERVICES MEDICAL MARIJUANA PROGRAM

DOCUMENTATION OF PROPERTY OWNERSHIP

TO BE COMPLETED BY THE OWNER OF THE PHYSICAL ADDRESS OF THE PROPOSED DISPENSARY.

TT65A00206



CITY OF TUCSON

PLANNING AND DEVELOPMENT SERVICES DEPARTMENT

ZONING ADMINISTRATION DIVISION February 08, 2017

David Basila
Total Accountability Paitient Care, Inc
1718 E. Speedway Blvd #146
Tucson AZ 85719

Subject:

Medical Marijuana Authorization Letter

1525 N. Park Avenue

Parcel ID No. 123-150-70A & 123-15-0720

CHAA: 108

Zoning: C-2

Activity #: T17SA00033

Dear Basila:

Planning and Development Services Department (PDSD) has reviewed the materials provided with the application for a proposed Medical Marijuana Dispensary Location at 1525 N. Park Avenue as regulated by City of Tucson Ordinance No. 10850, 11199, and 11346. Based on the information you have provided the subject site is in general compliance with Ordinance No. 10850, 11199, and 11346 and is subject to the conditions of approval below.

This letter will provide authorization for proceeding with all required permits necessary to comply with City regulations and will vest the subject site as a Medical Marijuana Dispensary Location for City of Tucson purposes for one (1) year from the date of this letter. The subject site will be considered to be fully vested upon issuance of an Arizona Department of Health Services (ADHS) Certification and issuance of applicable City of Tucson building permits.

Zoning compliance is specifically contingent upon ADHS approval of your application. The City of Tucson is aware of other applications for zoning approval within the subject CHAA. Prior approval of any Medical Marijuana dispensary(ies), by ADHS, whose location would be within 2000 feet of your proposed dispensary, or which would result in no further approval of dispensaries within the CHAA, pursuant to ADHS regulations, would render this approval null and void.

Conditions of approval:

- 1. Provide a copy of this approval letter when submitting for Tenant Improvement Plans.
- 2. The submittal and approval of an odor mitigation plan which include additional HVAC controls and/or air scrubbers during the Tenant Improvement Plans.

NOTICE: The information provided herein is solely related to compliance with the City of Tucson land use regulations. Nothing herein is intended to express any opinion regarding compliance with federal or state laws or any lawful, applicable health regulations, including those promulgated by the Arizona Department of Health Services and any other authorized agency.

Sincerely,

Carolyn Laurie

Principle Planner

City of Tucson - Planning and Development Services Department

C: Piroschka Glinsky, City Attorney's Office

* E RECORDING * Page 1 of 3

No. Pages: 5/22/2017

3 2:43 PM

F. ANN RODRIGUEZ, RECORDER Recorded By: JSH(e-recording

RECORDING REQUESTED BY: Title Security Agency, LLC AND WHEN RECORDED MAIL TO: Franti III Holdings, LLC, an Arizona limited liability company 1718 E. Speedway #146 Tucson, AZ 85719

ESCROW NO.: 600-81206-DP 600-81206-DP SPACE ABOVE THIS LINE FOR RECORDER'S USE

If Men

SPECIAL WARRANTY DEED

For the consideration of Ten Dollars, and other valuable considerations, I or we,

Russell C. Moore, a married man who acquired title as a single man

do/does hereby convey to

Franti III Holdings, LLC, an Arizona limited liability company

the following real property situated in Pima County, Arizona:

See Exhibit "A" attached hereto and made a part hereof.

SUBJECT TO: Current taxes and other assessments, reservations in patents and all easements, rights of way, encumbrances, liens, covenants, conditions, restrictions, obligations, and liabilities as may appear of record.

And the Grantor hereby binds itself and its successors to warrant and defend the title, against all acts of the Grantor herein, and no other, subject to the matters set forth.

Dated: May 18, 2017

Rusself C. Moore

Grantor(s)

Escrow No.: 600-81206-DP

State of Arizona

}ss:

County of Pima

On this 1ch day of May, 2017, before me,

The Undersigned

a Notary Public in and for said County and State, personally

appeared

Russell C. Moore

personally known to me (or proved to me on the basis of satisfactory evidence) to be the person(s) whose name(s) is/are subscribed to the within instrument and acknowledged to me that he/she/they executed the same in his/her/their authorized capacity(ies), and that by his/her/their signature(s) on the instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

WITNESS my hand and official seal.

Notary Public: ____

My Commission Expires:

My Con

21-16-4

FOR NOTARY SEAL OR STAMP

NOTARY PUBLIC STATE OF ARIZONA Pima County DONNA PEDERSON My Commission Expires April 21, 2018 Escrow No.: 600-81206-DP

EXHIBIT "A"

Lots 3, 4 and 5, Block 7 of UNIVERSITY HOME ADDITION to the City of Tucson, Pima County, Arizona, according to the map of record in the office of the County Recorder, in Book 1 of Maps, page 16;

Except that portion conveyed to the City of Tucson, a municipal corporation in Docket 3131, page 183.

AFFIDAVIT OF PROPERTY VALUE

Primary Parcel: 123-15-070A	
BOOK MAP PARCEL SPLIT Does this sale include any parcels that are being split / divided?	
Check one: Yes No 🗵	(a) County of Recordation: PIMA
How may parcels, other than the Primary Parcel, are included	(b) Date of Recording: 5/22/2017
in this sale? 1	(c) Fee/Recording Number: 20171420290
Please list the additional parcels below (attach list if necessary):] [[] [] [] [] [] [] [] [] []
(1) <u>123-15-0720</u> (2) <u>123-15-070A</u>	! [##!]# [[#!] ## #! [##! [###! #]] # #!# [[#]] ##! # # # # # # # #
(3)(4)	
2. SELLER'S NAME AND ADDRESS;	10. SALE PRICE \$ 590000 00
Russell C. Moore	11. DATE OF SALE (Numeric Digits): 01 / 2017
2414 E. Prince Road	Month / Year
Tucson, AZ 85719	12, DOWN PAYMENT \$
3. (a) BUYER'S NAME AND ADDRESS:	13. METHOD OF FINANCING
Franti III Holdings, LLC, an Arizona limited liability company	a. E Cash (100% of Sale Price) e. New loan(s) from financial institution
1718 E. Speedway #146	b. Barter or trade (1) Conventional
Tucson, AZ 85719	c. \square Assumption of existing loan(s) (2) \square VA
(b) Are the Buyer and Seller related? Yes \(\bar{\text{Ves}}\) No \(\bar{\text{K}}\)	d. ☐ Seller Loan (Carryback) (3) ☐ FHA
If Yes, state relationship;	f. Other financing; Specify:
4. ADDRESS OF PROPERTY:	14. PERSONAL PROPERTY (see reverse side for definition):
1525 N. Park Avenue & 920 E. Lee Street	(a) Did the Sale Price in Item 10 include Personal Property that
Тисвоп, АZ 85719	Impacted the Sale Price by 5 percent or more? Yes No 🗵
5. (a) MAIL TAX BILL TO: (Taxes due even if no bill received)	b) If Yes, provide the dollar amount of the Personal Property:
Franti III Holdings, LLC, an Arizona limited liability company	\$ 00 AND
1718 E. Speedway # 146	briefly describe the Personal Property:
Tucson AZ 85716	15. PARTIAL INTEREST: If only a partial ownership interest is being sold,
(b) Next tax payment due October 1, 2017	-
6. PROPERTY TYPE (for Primary Parcel): NOTE: Check Only One Box a. ☐ Vacant Land f. ☒ Commercial or Industrial Use	briefly describe the partial interest:
	16. SOLAR / ENERGY EFFICIENT COMPONENTS:(a) Did the Sale Price in Item 10 include solar energy devices, energy
b. ☐ Single Family Residence g. ☐ Agricultural	efficient building components, renewable energy equipment or
c. ☐ Condo or Townhouse h. ☐ Mobile or Manufactured Home d. ☐ 2-4 Plex ☐ Affixed ☐ Not Affixed	combined heat and power systems that impacted the Sale Price by
	5 percent or more? Yes No 🗷
e. 🗌 Apartment Buliding I. 🗍 Other Use; Specify	If Yes, briefly describe the solar / energy efficient components:
7. RESIDENTIAL BUYER'S USE: If you checked b, c, d or h in Item 6	
above, please check one of the following:	
To be used as a primary residence	17. PARTY COMPLETING AFFIDAVIT (Name, Address, Phone Number):
To be rented to someone other than a "qualified family member."	Title Security Agency, LLC
☐ To be used as a non-primary or secondary residence. See reverse side for definition of a "primary residence", "secondary residence" or "family momber."	2890 E. Skyline, Suite 200
8. If you checked e or f in Item 6 above, indicate the number of units:	Tucson, AZ 85718
For Apartments, Motels / Hotels, Mobile Home / R\ Parks; etc.	(520)529-0506
9. TYPE OF DEED OR INSTRUMENT (Check Only One Lox):	18. LEGAL DESCRIPTION (attach copy if necessary);
a. Warranty Deed d. Contract or Agriculture	See Exhibit "A" attached hereto and made a paratir
b. Special Warrenty Deed e. Quit Claim Deed	attached hereto and made a paranera (State Inc.)
c. Joint Tenancy Deed f. Other;	om of the second se
THE UNDERSIGNED BEING DULY SWORN, ON OATH, BEYSTHAT, THE FO	DEEGOING INFORMATION IN A TRUE AND TO
	OREGOING INFORMATION IS A TRUE AND CORRECT STATEMENT OF THE
Olamatama (College Administration)	Mul () BERRE
State of Arizona, County of Pima	Signature of Buyer/Agent
District the second sec	State of Arizona, County of Plma
Subscribed and sworn to before me(in) Adday of May, 2017 5 7 6 7 8 7 8 7 8 7 8 7 8 7 8 7 8 7 8 7 8	Subscribed and swom to before me this 10 day of May, 217 m 3 n 0 0 0
Notary Expiration Date 4-21-18	Notary Public 20
DOR FORM 82162 (04/2014)	1 2/1/ 3/2

EXHIBIT "A"

Lots 3, 4 and 5, Block 7 of UNIVERSITY HOME ADDITION to the City of Tucson, Pima County, Arizona, according to the map of record in the office of the County Recorder, in Book 1 of Maps, page 16;

Except that portion conveyed to the City of Tucson, a municipal corporation in Docket 3131, page 183.



CITY OF TUCSON

PLANNING AND DEVELOPMENT SERVICES DEPARTMENT

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ZONING ADMINISTRATION DIVISION March 9, 2018

David Basila
Total Accountability Patient Care, Inc.
1718 E. Speedway Blvd #146
Tucson AZ 85719

Subject:

Medical Marijuana Authorization Letter

1525 N. Park Avenue

Parcel ID No. 123-15-070B

CHAA: 108

Zoning: C-2

Activity #: T18SA00085

Dear Basila:

Planning and Development Services Department (PDSD) has reviewed the materials provided with the application for a proposed Medical Marijuana Dispensary Location at 1525 N. Park Avenue as regulated by City of Tucson Ordinance No. 10850, 11199, and 11346. Based on the information you have provided the subject site is in general compliance with Ordinance No. 10850, 11199, and 11346.

This letter provides authorization for proceeding with all required permits necessary to comply with City regulations and provisionally confirms suitability of the subject site as a Medical Marijuana Dispensary Location for City of Tucson purposes for one (1) year from the date of this letter. The subject site will only be approved upon the issuance of an Arizona Department of Health Services (ADHS) Certification and issuance of applicable City of Tucson building permits, within one (1) year from the date of this letter.

Zoning compliance is specifically contingent upon ADHS approval of your transfer application. Approval of any Medical Marijuana dispensary(ies), by ADHS and issuance of applicable City of Tucson building permits, whose location would be within 2000 feet of your proposed dispensary, or which would result in no further approval of dispensaries within the CHAA, pursuant to ADHS regulations, would render this approval null and void.

Conditions:

- 1. Submittal and approval of an odor mitigation plan including additional HVAC controls and/or air scrubbers is required. This plan will need to be submitted with the Tenant Improvement plans.
- 2. Provide a copy of this letter with you Tenant Improvement plans.

NOTICE: The information provided herein is solely related to compliance with the City of Tucson land use regulations. Nothing herein is intended to express any opinion

regarding compliance with federal or state laws or any lawful, applicable health regulations, including those promulgated by the Arizona Department of Health Services and any other authorized agency.

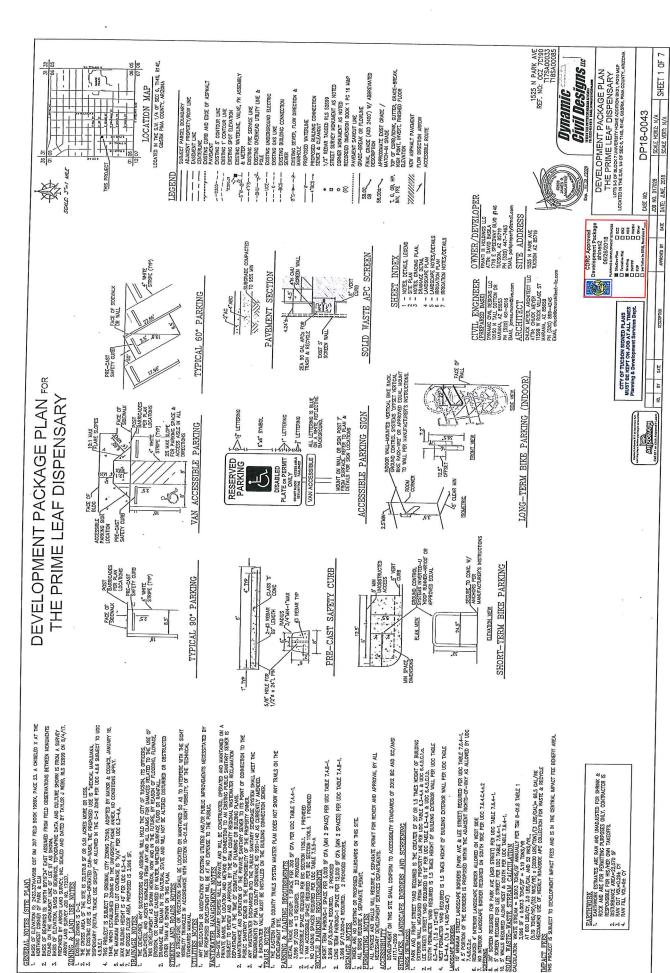
Sincerely,

Steve Shields

Principal Planner

City of Tucson - Planning and Development Services Department

C: Piroschka Glinsky, City Attorney's Office



ENTIDEZ, A VERROL LANGEAGE REGERS ALJORD ON WEST SEE

1. NO MITTORN UNDSTAFF ENTER FECUNDED ON SOUTH SEE PER USO 7.54.C.4.C.2.

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CALLATION WASTE STEELE ALL DUBLE 7.54.C. C.2.c CED 4" INTERIOR LANDSCAPE BORDER ALLONED ON WEST SIDE TERIOR LANDSCAPE BORDER RECUIRED ON SOUTH SIDE PER UDC 7.6.4.C.4.c.2.

ACKS. LANDSCAPE BORDERS AND SCREENING (SETBACKS)

RUTHORS TRANS ARE RAW AND UNADJUSTED FOR SHRIMK & BOKHMORN STRANS ARE RAW AND UNADJUSTED FOR SHRIMK & RESPONSED EN HEAVER ON TAKEFTS.

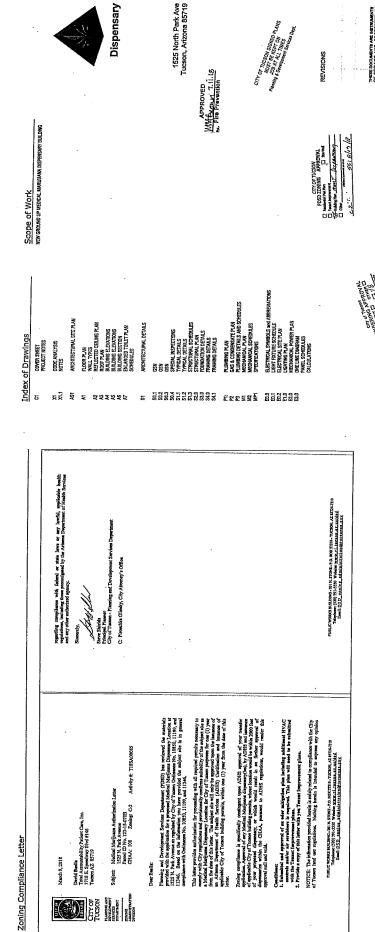
RESPONSEDE FOR HEAVER ON TAKEFTS.

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Dispensa E E P h e

New Build

1525 North Park Avenue Tucson, Arizona 85719



COVER SHEET 1505.03

A Location Map

THIS PROJECT





201 N. STONE AVENUE, 1ST FLOOR TUCSON, AZ 85701 PHONE: (520) 791-5550

CITY OF TUCSON PERMIT

ACTIVITY DP18-0043

SITE ADDRESS: 1525 N PARK AV TUC

PARCEL NUMBER: 123-15-070B

LEGAL DESCRIPTION: HOME LOTS 4, 5 & LOT 3 EXC TRI NE COR BLK 7 - 01016

TOWNSHIP-RANGE-SECTION: 14-14E-06

STORIES: 0

GROUP: ??

\$0.00

TOTAL VALUATION:\$

CONSTRUCTION TYPE:

TYPE OF PERMIT: DEVPKG

PLAN NUMBER:

TYPE OF APPLICATION: DOTH

DESCRIPTION OF PROPOSED WORK: PRIME LEAF DISPENSARY- SITE/GRADING

TOTAL BLDG. SQUARE FOOTAGE:

NOTICE: THE PLANS AND SPECIFICATIONS SUBMITTED WITH THE APPLICATION FOR THIS PERMIT, AS APPROVED BY THIS DEPARTMENT, MAY NOT BE CHANGED, MODIFIED OR ALTERED WITHOUT THE WRITTEN APPROVAL FROM THIS DEPARTMENT AND ALL WORK SHALL BE DONE IN ACCORDANCE WITH THE APPROVED PLANS.

THIS PERMIT BECOMES NULL AND VOID IF WORK OR CONSTRUCTION DOES NOT START WITHIN 180 DAYS OR IF WORK OR CONSTRUCTION IS SUSPENDED OR ABANDONED FOR A PERIOD OF 180 DAYS AT ANY TIME AFTER WORK IS COMMENCED. SUCH TIME PERIODS SHALL BE EVIDENCED BY A RECORDED REQUEST FOR INSPECTION. THE PERMIT HOLDER HAS THE RESPONSIBILITY TO DETERMINE THE LOCATION OF EXISTING UNDERGROUND UTILITIES, SEWAGE DISPOSAL SYSTEMS OR OTHER OBSTACLES THAT MAY INTERFERE WITH THE WORK AUTHORIZED BY THIS PERMIT.

CERTIFICATION: I HEREBY CERTIFY THAT I HAVE READ AND EXAMINED THIS PERMIT AND KNOW THE INFORMATION TO BE TRUE AND CORRECT. ALL PROVISIONS OF LAWS AND ORDINANCES GOVERNING THIS WORK WILL BE COMPLIED WITH WHETHER SPECIFIED HEREIN OR NOT. THE GRANTING OF A PERMIT DOES NOT PRESUME TO GIVE THE AUTHORITY TO VIOLATE OR CANCEL THE PROVISIONS OF ANY STATE OR LOCAL LAW REGULATING CONSTRUCTION OR THE PERFORMANCE OF CONSTRUCTION. REPRESENTATIVES OF THIS DEPARTMENT MAY ENTER UPON THE PROPERTY FOR THE PURPOSE OF CONDUCTING INSPECTIONS OF THE WORK.

CHECK ONE OF THE FOLLOWING: X LICENSED CONTRACTOR: I HEREBY AFFIRM THAT I AM A CONTRACTOR LICENSED AND REGULATED BY THE PROVISIONS OF A.R.S. TITLE 32, CHAPTER 10 (SECTION 32-1101 THROUGH SECTION 32-1198,05 OR AS AMENDED). ARCHITECT/ENGINEER: I AM EXEMPT FROM THE LICENSING REQUIREMENTS AS I AM AN ARCHITECT OR ENGINEER ENGAGING IN MY PROFESSIONAL PRACTICE AS DEFINED IN A.R.S. TITLE 32, CHAPTER 1 (SECTION 32-101 AND FOLLOWING). I DO NOT ENGAGE IN THE ACTIVITY OF A CONTRACTOR AS DEFINED IN A.R.S. TITLE 32, CHAPTER 10 (SECTIONS 32-1101 AND 32-1102). OWNER/BUILDER: I HEREBY AFFIRM THAT THE WORK FOR WHICH THIS PERMIT IS ISSUED WILL BE DONE BY ME AS OWNER-OCCUPANT. OTHER: I AM AN AUTHORIZED REPRESENTATIVE OF THE OWNER.

SIGNATURE

DATE: 06-12-2018

SEE REVERSE SIDE FOR ADDITIONAL INFORMATION AND SPECIAL CONDITIONS

APPLICANT: METRO TUCSON EXPEDITING & DEVELOPMENT

2030 E SPEEDWAY BL

STE #110 TUCSON AZ 85719

OWNER:

FRANTI III HOLDINGS LLC

1718 E SPEEDWAY BLVD #146

TUCSON AZ

CONTRACTOR:

SPECIAL CONDITIONS



CITY OF TUCSON

Planning & Development Services Department

ACTIVITY DP18-0043

Telephone keypad conversion for activity:

T = 8, CM = 26, DP = 37 (**DP ONLY:** DO NOT enter dash. DO enter # at the end of activity number)

PROJECT ADDRESS:

1525 N PARK AV TUC

CONTRACTOR:

RELIANCE COMMERCIAL CONSTRUCTION

DESCRIPTION OF PROPOSED WORK:

E PRIME LEAF DISPENSARY- SITE/GRADING

REQUIRED INSPECTIONS:

Item: 09027 ENGINEERING - FINAL

Item: 09028 LANDSCAPE - FINAL

Item: 09030 SIGN - FINAL

Item: 09031 NPPO - FINAL

Item: 09150 ENGINEERING PRE-CONSTRUCTION

Item: 09152 STORMWATER INSTALL OF CONTROLS

Item: 09154 STORMWATER FOLLOW-UP INSP

Item: 09160 STORMWATER FINAL INSPECTION

Item: 09180 LANDSCAPE INSPECTION

Item: 09181 GRADING - REBAR

Item: 09183 GRADING - CHECK FOR ACTIVITY

Item: 09185 GRADING - INTERMEDIATE

Item: 09186 GRADING - TIER REV

Item: 09190 GRADING - FINAL

Item: 09170 DRAINAGE/BASIN INSPECTION

Item: 09172 DRAINAGE/BASIN COMPLAINT INSP

Item: 09174 DRAINAGE/BASIN CORRESPONDENCE

*** Scheduling Inspections *** MUST SCHEDULE PRIOR TO 3:15 P.M. FOR NEXT BUSINESS DAY

Online (Registration Required) @ http://www.tucsonaz.gov/velocityhall

Or by phone: 520-791-3111

Telephone instructions can be found @ http://www.tucsonaz.gov/pdsd/ivr

Inspections are made between the hours of 7:30am to 3:30pm. Appointments are not available but you may leave a message when scheduling an inspection, with your, call back number, and if you need to speak with your

Home

Back

Permit Manager

Welcome to Tucson, Arizona



City of Tucson Development Services Department

Detail

Inspections Payment History

Info

Case / Application / Permit Number

Type / Classification

T18CM05428

COMBO

CNEW: COMMERCIAL NEW

BLDG: Building

Address

1525 N PARK AV

TUCSON, AZ

Parcel Number

12315070B

File Date Status 2018-07-12 C OF O

Status Date

N/A

Valuation

\$363,138.34

Fees

\$24,174.29

Payments

Φ24,174.23

Balance

\$24,174.29

Dalance

\$0.00

Description

NEW BUILDING (MEDICAL MARIJUANA)

View Map (Click the "Back" button on the browser to return to Permit Manager.)

Contacts

Name

RELIANCE COMMERCIAL

CONSTRUCTION

Business

N/A

Relationship

CONTRACTOR

Phone

N/A

New Search

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Home

Back

Permit Manager

Welcome to Tucson, Arizona



City of Tucson Development Services Department

Parcel Data

Permit Number Mailing Address

T18CM05428 1525 N PARK AV TUCSON, AZ

Parcel Number

12315070B

New Search

Search for another permit.

Completed Inspections

Date	Type	Description	Status	Info
5/16/2019	9026	FIRE - FINAL	Status	
5/17/2019	9027	ENGINEERING - FINAL	Approved	
5/16/2019	9030	SIGN - FINAL	Approved	
5/16/2019	9032		Approved	
		RIGHT OF WAY - FINAL	Approved	
1/16/2019	3035	PLUMBING - INTERMEDIATE	Approved	
5/16/2019	3090	PLUMBING - FINAL	Approved	
1/17/2019	3091	GAS CLEARANCE	Approved	
1/16/2019	3050	PLUMBING - GAS PRESSURE TEST	Approved	
1/16/2019	4035	MECHANICAL - INTERMEDIATE	Approved	
5/17/2019	4090	MECHANICAL - FINAL	Approved	
10/11/2018	1005	EXCAVATION/LAYOUT REBAR & ZON	Approved	
4/2/2019	1010	STEM WALL/RETAINING WALL	Approved	
10/11/2018	1015	BUILDING PRE-SLAB	Approved	
12/10/2018	1025	EXT METAL CLIPS/EXT SHEATHING	Approved	
12/17/2018	1030	ROOF NAILING	Approved	
12/26/2018	1035	FRAMING	Approved	
3/15/2019	1036	BUILDING ABOVE CEILING		
12/26/2018	1040	STUCCO MESH	Approved	
5/16/2019	1041	U VALUE FOR WINDOW	Approved	
1/29/2019	1045		Approved	
112312013	1043	SHEET ROCK NAILING	Approved	

		()	
5/17/2019	1090	BUILDING - FINAL	Approved
10/11/2018	2005	ELECTRIC - UFER	Approved
10/11/2018	2010	ELECTRIC - UNDERGROUND	Approved
1/16/2019	2035	ELECTRIC - INTERMEDIATE	Approved
3/15/2019	2036	ELECTRIC - ABOVE CEILING	Approved
2/21/2019	2050	ELECTRIC - CABLE DROP	Approved
5/16/2019	2085	ELECTRIC - OUTDOOR LIGHTING	Approved
5/16/2019	2090	ELECTRIC - FINAL	Approved
2/21/2019	2092	TEP CLEARANCE - PM	Approved
5/16/2019	2099	OUTDOOR LIGHTING FINAL	Approved
9/27/2018	3005	PLUMBING - ROUGH, SOIL	
12/26/2018	3015	PLUMBING - PRE SLAB	Approved
3/15/2019	3036	PLUMBING - ABOVE CEILING	Approved
9/27/2018	3040	PLUMBING - YARD WTR LINE/TEST	Approved
5/7/2019	3052	PLUMBING - GAS PRESS TEST FNL	Approved
9/27/2018	3055	PLUMBING - SEWER HCS CONNECT	Approved
3/15/2019	4036	MECHANICAL - ABOVE CEILING	Approved
		OVE OLILINO	Approved

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Accela Citizen Access(tm) Version 2.5



Certificate of Occupancy

Planning and Development Services City of Tucson

Permit Activity Number: T18CM05428

Structure Address: 1525 N PARK AV TUC

Project Description: NEW BUILDING (MEDICAL MARIJUANA)

Construction Type:

Occupancy Group:

Z

Fire Sprinkler System Required:

1718 E SPEEDWAY BLVD #146

TUCSON AZ

FRANTI III HOLDINGS LLC

Building Owner Information:

Fire Sprinkler System Provided:

Square Footage:

Applicable Building Code: 2012 IBC

Design Occupant Load:

Zoning Classification: C-2

Land Use Group: RETAIL

05/17/2019 Issued Date

This certificate is issued pursuant to the requirements of the adopted Tucson Building Code certifying that at the time of issuance, the described project was inspected for compliance with the various ordinances regulating building construction and use.

ATTACHMENT 9

PARK DISPENSARY COST SHEET

Sub/Vendor	CA#	CA Amount
American Fence-Temp Fence	1,9,15	\$1,881.52
SCBS-Asbestos Testing /Report	2	\$795.00
Leading Edge-Demo	3,6R2,7,8,10	\$22,200.00
Busy D Plumbing-Oil Separator Tank Pumping	5	\$873.30
Harvey Land Surveying-Survey	12R,65	\$6,180.00
Myrmo-Misc. Steel	13,70,110,111	\$10,545.00
A&S Paving-Grading & Paving	14,38,41,54,59,87,104	\$64,029.00
NW Exterminating-Pre-Treat	16	\$438.00
Stonart-Concrete & Masonry	17,76,87,100,112	\$85,824.00
Philip's Plumbing-Plumbing	18,46,50,55,74,81	\$31,999.00
S&D Electric-Electrical	19,43,45, 48,58,75,80,84,98,103	\$100,658.82
CMR Construction-Rough Carpentry	20,64	\$99,240.00
SW Mobile-Mobile Office	21	\$408.49
Bentley-Framing & Drywall	22,40R,91,96	\$50,169.30
Glass Unlimited-Storefront	23,61,90,101,123	\$35,911.00
Guaranteed Door-Doors, Frames & Hardware	24,44,49,60,66,102	\$16,810.14
S&R Cabinetry-Millwork	25,71,94,106	\$78,480.00
Record Energy Concepts-HVAC	26,52,56,95	\$52,210.00
Progressive Roofing /	53,68,	\$44,984.00
Brooks & Associates-Landscape	28,83R,105,116	\$17,930.00
A1 Striping-Parking Lot Striping	29	\$1,289.65
IFS Flooring-Flooring	30R ·	\$24,060.00
Janning's-Acoustical Ceiling	31	\$3,250.00
RG Interiors-Restroom Accessories	32,85	\$751.00
Hiller Paint-Painting Interior & Exterior	33,77,96	\$11,950.00
Hansen Kramer-Stucco	34R,51	\$16,300.00
Central Door-Door Installation	35,96	\$2,560.00
Preston-Insulation	36	\$2,624.00
Sign Magic-Flagpole & Signs	37R2,108	\$21,685.00
Pattison-Special Inspections	39	\$5,078.00
Premier Metals-Metal Siding	42R,86,99,107R,109	\$44,785.00
AZ Commercial Lighting	82bR2	\$11,097.06
True Core Cleaning	113	\$1,250.00
RCC 50% Pocket Doors	96	(\$1,650.50)
General Conditions -RCC Labor & Materials	11,47,62,67,78,89,93,120,121	\$90,865.32
Subtotal		\$957,461.10
Overhead & profit		\$76,596.89
Sales Tax		\$58,527.68
Total		\$1,092,585.67

ATTACHMENT 10

JESSE R. CALLAHAN ATTORNEY AT LAW 201 N. Central Avenue
22nd Floor
Phoenix, AZ 85004-0608
Main Number: 602-252-1900
Facsimile: 602-252-1114
jcallahan@maypotenza.com
www.maypotenza.com



February 23, 2018

VIA ÉMAIL TRANSMISSIONAND REGULAR U.S. MAIL Steve Shields
Carolyn Laurie
City of Tucson
Planning & Development Services
201 N. Stone Avenue
Tucson, Arizona 85701
Steve.Shields a tucsonaz.gov
Carolyn.laurie a tucsonaz.gov

RE: Medical Marijuana Authorization Letter

1525 N. Park Avenue

Parcel ID No. 123-150-70A & 123-15-0720

CHAA: 108 Zoning: C-2 Activity #: T17SA0033 and T18SA00085

Dear Mr. Shields and Ms. Laurie:

We understand that, based on the representations made by David Basila and Total Accountability Patient Care, Inc. (the "Applicant"), the City found that the above-referenced site ("Site") is in general compliance with Ordinance Nos. 10850, 11199, and 11346 and is subject to the conditions of approval for use as a medical marijuana dispensary. Unfortunately, the materials provided to the City by the Applicant omitted that a church (a place of worship) appears to be located within 1,000 feet of the Site, which could prohibit use of the Site as a medical marijuana dispensary.

As set forth in the City's file, on or about January 16, 2017, the Applicant represented in correspondence to the City that its due diligence included having "driven the surroundings, checked Google maps. Pima County GIS maps" and the only churches nearby, as alleged by the Applicant, were the First Christian School and Siloam Freewill Church. This representation by the Applicant appears to us to have been inaccurate, because the Drikung Dzogchen Center of Arizona is located at 1038 E. Lester St., Tueson, AZ 85719 (the "Buddhist Church"). The designation of the Buddhist Church as a place of worship is confirmed by Google Maps (enclosed herewith for your convenience). We believe this Buddhist Church has been regularly convening religious worship since 2014.

Steve Shields Carolyn Laurie February 23, 2018 Page 2

There is no distinction between Judeo-Christian churches and Buddhist churches, or large churches and small churches. The Buddhist Church conducts regularly convened religious worship and schooling at its location, as confirmed on its social media pages. By reason of its design and other architectural features, the Buddhist Church appears to meet the requirements under the Tucson zoning code to qualify as a church. We are surprised that the Applicant missed this church, especially given its search of Google Maps.

To date, we believe that Arizona Department of Health Services has not issued an Approval to Operate for this Site. We ask that the City further investigate the existence of the Buddhist Church in relation to this Site as soon as is practicable, especially before any renewal of the expired letter is issued.

If you have any questions regarding the foregoing, please contact me.

Sincerely,

MAY, POTENZA, BARAN & GILLESPIE, P.C.

lesse R Callahan

JRC/el

Enclosures

ATTACHMENT 11 a.



ATTACHMENT 11 b.



ATTACHMENT 11 c.



ATTACHMENT 12



Pima County Geographic Information Systems

Parcel 123-11-0280

Read the <u>Disclaimer</u>. Information on this page is unofficial.

Mail name and address

Legal description

123-11-0280 COX PATRICIA L & COX THOMAS L JT/RS 1038 E LESTER ST TUCSON AZ 85719-3543 MONTEREY AMENDED LOT 8 BLK 1

Situs (property) address

(About situs addresses)

Street Address Jurisdiction Postal City Zip Code

1038 E LESTER ST TUCSON TUCSON 85719 ZIP+4 Lookup

Information for this parcel

- For Assessor parcel details, copy and paste Parcel ID 123110280 into the <u>Pima County Assessor's Parcel Search</u>. We cannot link directly. Also see <u>Assessor Record Maps</u>.
- Real Estate Property Tax Inquiry and Property Tax Statement from the Pima County Treasurers's Office.
- Recorded Information from the Pima County Recorder's Office
 - Recorded Document for Docket 10159, Page 2212, Sequence Number 95165817.
 - Voter Precinct and Districts
- Subdivision Plat Map for Book 4, Page 85.
- Pima County <u>Sanitary Sewer Connection Search</u> from the <u>Pima County Regional Wastewater Reclamation</u> <u>Department</u>
- Permits from Pima County Development Services
 - · Permit Database Search
 - o Historical Permit Cards Prior to about 1998
- <u>Development Activity Records</u> (permit, plat, rezoning) from <u>City of Tucson Planning and Development Services</u> <u>Property Research Online</u>.
- <u>Section Information and Maps</u> for Township 14S, Range 14E, Section 6.

 This parcel's GIS <u>overlay details Grids group</u> is a **more complete analysis** of sections when parcel boundaries extend outside of the listed section.
- Floodplain Information from the Pima County Regional Flood Control District
 - · Parcel Floodplain Information. See FEMA Digital Flood Insurance Rate Maps (DFIRMs) for more.
 - City of Tucson jurisdiction. See City of Tucson Floodplain Information or call (520) 791-5609.

Over 100 parcel details from GIS overlay analysis

<u>Learn more</u> about parcel GIS overlay details. See a <u>list of all details</u>.

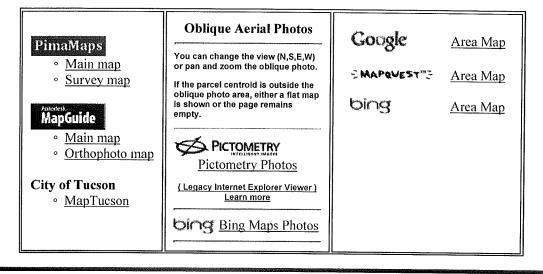
Airports Associations Census Comprehensive Plan-Pima Prospers Development Floodplain-Defined by Pima County RFCD	Grids Incentive Zones Jurisdictions Landscape Classifications Miscellaneous Other Regulatory Areas	Schools Sonoran Desert Conservation Plan Transportation Utilities Zoning
Floodplain-Defined by Pima County RFCD Floodplain-FEMA Governmental Districts and Areas	Other Regulatory Areas PC Gov. Property Rights Public Safety	

Parcel GIS geometry details

Accuracy is limited to that of the GIS parcel data. All data is subject to this disclaimer.

Parcel centroid coordinates	Approximately 32.243385 degrees latitude, -110.955732 degrees longitude.
Parcel area	This is only an estimate from GIS data. The Subdivision Plat Map may also specify parcel area. See Finding Parcel Areas.
	Approximately 0.14 acres or 5,938 square feet.

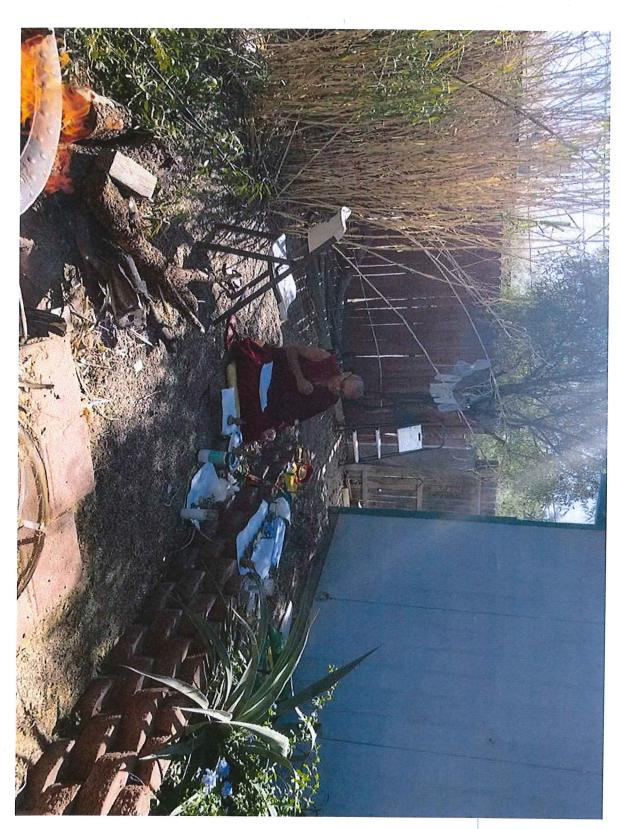
Zoom to maps of the parcel's area



ATTACHMENT 13a.



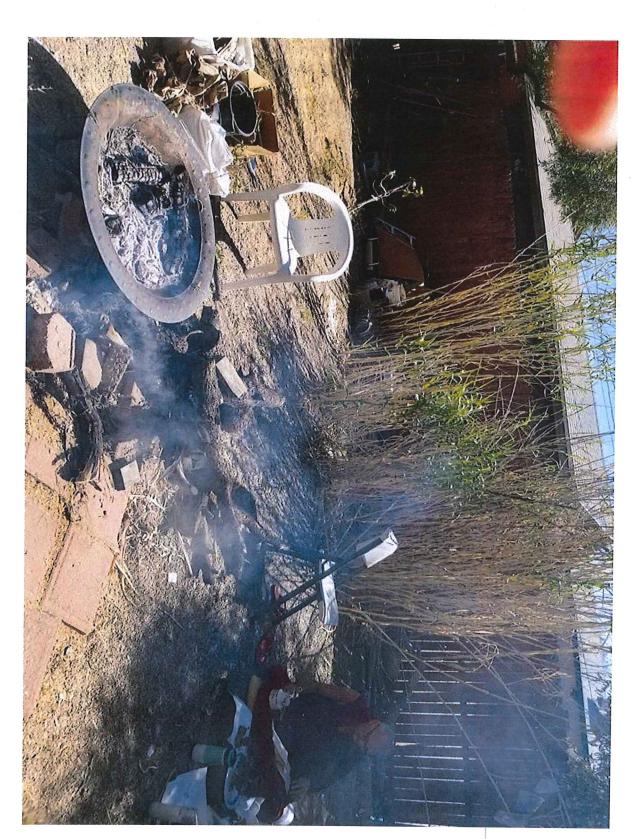
ATTACHMENT 13b.





Drikung Dzogchen Ce Like This Page · May 17, 20

ATTACHMENT 13c.





Drikung Dzogchen Ce Like This Page · May 17, 20 **ATTACHMENT 14**



NOV 2008

November 6, 2006

Walter V. Tellez Zoning Administrator Development Services Department 201 N. Stone Avenue Tucson, Arizona 85701

Re: Zoning Clarification Request for "Ocotillo Group Home"-535 E. Drachman

12-2 115-02-0227A

Dear Mr. Tellez,

Thank you for taking the time to meet with us last week, as we discussed, COPE Behavioral Services, Inc. is a 501 (C) 3 non-profit corporation who has been providing an array of services to priority populations in our community for over 30 years. COPE owns and manages several case management and residential properties around Tucson to provide such services. One of the residential properties, known as "Ocotillo, is located at 535 E. Drachman. This property was originally built and owned by Catholic Community Services of Arizona as a group home for the nuns. On 4.25/97, the home was placed on the real estate market and remained occupied until it was sold in 6/24/97 to COPE (see attachment A). Since purchasing the home, COPE has utilized this property for short term general mental health residential services for seriously mentally ill and general mental adult clients (see attachment B). As indicated in the program description, clients receive services there approximately 4-5 days and then return home or to an alternate placement.

In 1997, prior to providing services at the home, COPE obtained the required fire and sanitation inspection and behavioral health license issued by the Arizona Department of Health Services (see attachment C). Since that time, the fire inspection is conducted by the City of Tucson every three years; the sanitation and the behavioral health licensure inspections are conducted annually. The reports and licenses from interim years (1998-2005) are available for perusal upon your request. Enclosed are the most current

inspections and the most recent behavioral health license issued by the Arizona Department of Health Services (see attachment D).

In mid August, COPE received a notice of violation from Department of Neighborhood Resources listing the following (letter attached, E):

1) Current layout of the building does not match the last approved floor plan.

2) A Certificate of Occupancy has not been issued for "Ocotillo" group home.

COPE has hired an architect to address item 1 but is concerned about item number 2. The property is zoned R2 and the building code is also R2 which would allow for 17 persons to occupy the building, as specified by Christy D. Foreman from City of Tucson Development Services Department. COPE is licensed to provide services at this location for 15 people. Please advice on the necessary steps that COPE must take to ensure the appropriate Certificate of Occupancy is obtained.

Thank you in advance for your assistance and please do not hesitate to contact me if you have any questions or concerns.

Daniella Zepeda

Facilities Director

COPE Behavioral Services, Inc.

(520) 792-3293 Direct (520) 370-3988 Cell

ATTACHMENT 15



CITY OF TUCSON

DEVELOPMENT SERVICES DEPARTMENT

ZONING ADMINISTRATION DIVISION Daniella Zepeda Facilities Director COPE Behavioral Services, Inc. 82 South Stone Avenue Tucson, AZ 85701

Subject: 535 E. Drachman, R-2: COPE; Ocotillo Group Home Facility Land Use Code (LUC) Information – Nonconforming Status

Dear Ms. Zepeda:

Thank you for your letter dated November 6, 2006 and attachments regarding COPE's "Ocotillo Group Home" facility. The facility property is addressed 535 East Drachman and zoned "R-2" Residential. The property was purchased by COPE in 1997 for the Ocotillo facility's use but a Certificate of Occupancy permit (C of O) was never obtained. The Ocotillo facility provides short term residential services for seriously mental ill and general mental adult clients and has been licensed by the State since 1997. To obtain the required C of O permit, however, staff must confirm the current COPE use of the property is allowed.

The Zoning Administration Division has reviewed your information, the property's City and County history records, and the R-2 zoning regulations dating back to 1962. Review of City records verify that in 1962 the appropriate permits and approvals were issued for the property's group home development. Staff notes, in 1962, both group home and welfare related uses were permitted in the R-2 zone as authorized land uses. The Ocotillo facility which today is classified as a "Residential Care, Physical and Behavioral Health Service" would have been classified as a welfare use in 1962. Thus, the COPE use of the property for its Ocotillo facility does fall within the property's established nonconforming status and is allowed, as is, without the need for further zoning approval.

Please note, the property's nonconforming status restricts the COPE use as follows. The facility's clientele is limited to no more than fifteen (15) residents. The property's zoning status allowing welfare related uses does not include the Residential Care Service "Shelter Care". The nonconforming status limits the COPE facility to the property's existing building and lot configuration any expansion of the facility by either building or lot area could cause this status to be lost. As a final note, a copy of this letter must be attached to the project's site

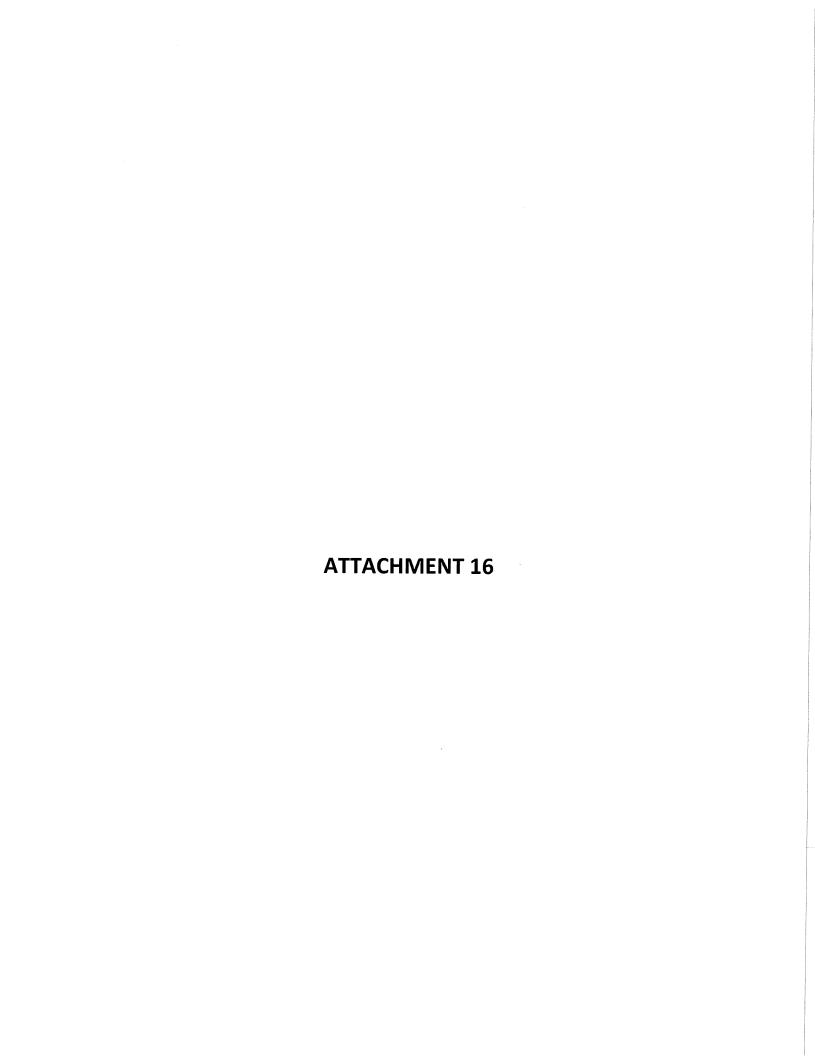
plan when submitted to the Development Services Department, 1st Floor, 201 North Stone Avenue for the C of O review process. I hope you find this information helpful and should you require further information from the Zoning Administration Division, please contact me at (520) 791-4541 ext. 1116.

Sincerely

Wayne F. Bogdan Zoning Administration

s:\zoning administration\zoning\za determination\535 e drachman COPE.doc

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Pima County Geographic Information Systems

Parcel 115-04-0810

Read the <u>Disclaimer</u>. Information on this page is **unofficial**.

Mail name and address

Legal description

115-04-0810 PANIAGUA ANTONIO PO BOX 40711 TUCSON AZ 85717-0711 FELDMANS AMENDED W89' OF LOTS 2 3 & 6 BLK 6

Situs (property) address

(About situs addresses)

Street Address	Jurisdiction	Postal City	Zip Code	
1330 N 2ND AV	TUCSON	TUCSON	<u>85705</u>	ZIP+4 Lookup
1332 N 2ND AV	TUCSON	TUCSON	<u>85705</u>	ZIP+4 Lookup
1334 N 2ND AV	TUCSON	TUCSON	<u>85705</u>	ZIP+4 Lookup
1336 N 2ND AV	TUCSON	TUCSON	<u>85705</u>	ZIP+4 Lookup

Information for this parcel

- For Assessor parcel details, copy and paste Parcel ID 115040810 into the Pima County Assessor's Parcel Search. We cannot link directly. Also see Assessor Record Maps.
- Real Estate Property Tax Inquiry and Property Tax Statement from the Pima County Treasurers's Office.
- Recorded Information from the Pima County Recorder's Office
 - o Recorded Document for Docket 11173, Page 2298, Sequence Number 19992190813.
 - Voter Precinct and Districts Using 1330 N 2ND AVE
- Subdivision Plat Map for Book 2, Page 35.
- Pima County <u>Sanitary Sewer Connection Search</u> from the <u>Pima County Regional Wastewater Reclamation</u> Department
- Permits from Pima County Development Services
 - Permit Database Search
 - · Historical Permit Cards Prior to about 1998
- <u>Development Activity Records</u> (permit, plat, rezoning) from <u>City of Tucson Planning and Development Services</u> <u>Property Research Online</u>.
- <u>Section Information and Maps</u> for Township 14S, Range 13E, Section 1.

 This parcel's GIS <u>overlay details Grids group</u> is a **more complete analysis** of sections when parcel boundaries extend outside of the listed section.

- Floodplain Information from the Pima County Regional Flood Control District
 - Parcel Floodplain Information. See FEMA Digital Flood Insurance Rate Maps (DFIRMs) for more.
 - City of Tucson jurisdiction. See City of Tucson Floodplain Information or call (520) 791-5609.

Over 100 parcel details from GIS overlay analysis

<u>Learn more</u> about parcel GIS overlay details. See a <u>list of all details</u>.

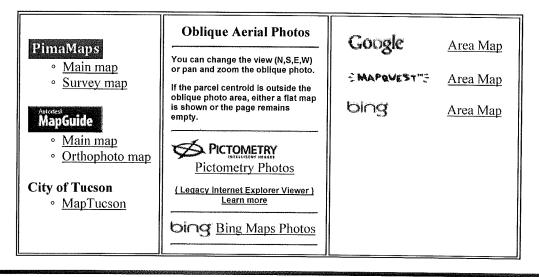
Airports Associations Census Comprehensive Plan-Pima Prospers Development Floodplain-Defined by Pima County RFCD Floodplain-FEMA Governmental Districts and Areas	Grids Incentive Zones Jurisdictions Landscape Classifications Miscellaneous Other Regulatory Areas PC Gov. Property Rights Public Safety	Schools Sonoran Desert Conservation Plan Transportation Utilities Zoning
Governmental Districts and Areas	Public Safety	

Parcel GIS geometry details

Accuracy is limited to that of the GIS parcel data. All data is subject to this disclaimer.

Parcel centroid coordinates	Approximately 32.239272 degrees latitude, -110.962340 degrees longitude.
Parcel area	This is only an estimate from GIS data. The Subdivision Plat Map may also specify parcel area. See Finding Parcel Areas.
	Approximately 0.35 acres or 15,424 square feet.

Zoom to maps of the parcel's area



Parcel Number: 115-04-0810

Property Address					
Street Number	Street Direction	Street Name	Location		
1330	N	2ND AV	Tucson		
1332	N	2ND AV	Tucson		
1334	N	2ND AV	Tucson		
1336	N	2ND AV	Tucson		

Contact Information					
Property Owner Information:	Property Description:				
PANIAGUA ANTONIO PO BOX 40711 TUCSON AZ	FELDMANS AMENDED W89' OF LOTS 2 3 & 6 BLK 6				
85717-0711					

Valuation Data							
Valuation Year	Property Class	Assessment Ratio	Land FCV	lmp FCV	Total FCV	Limited Value	Limited Assessed
2019	RES OTHER (4)	10.0	\$502	\$152,345	\$152,847	\$149,981	\$14,998
2020	RES OTHER (4)	10.0	\$502	\$160,111	\$160,613	\$157,480	\$15,748

Property Information						
Township:	14.0	Section:	1	Range:	13.0E	
Мар:	2	Plat:	35	Block:	006	
Tract:		Land Measure:	13,350.00F	Lot:	00002	
Census Tract:	1400	File Id:	1	Group Code:	000	
Use Code:	0345 (F	OURPLEX - 1 STORY)		Date of Last Change:	10/31/2011	

Sales Information (1)							
Affidavit of Fee No.	Parcel Count	Sale Date	Property Type	Sale	Time Adjusted Sale	Cash	Validation
19992190813	1	11/1999	2-4 Plex	\$116,000	\$116,000	N	X JAC DEED: Warranty Deed

Valuation Area							
District Supervisor: RICHARD ELIAS District No: 5							
DOR Market	Land Subarea	Neighborhood	Sub ID	Economic District			
6	1111044 DEL	13028	02035 DEL	13			

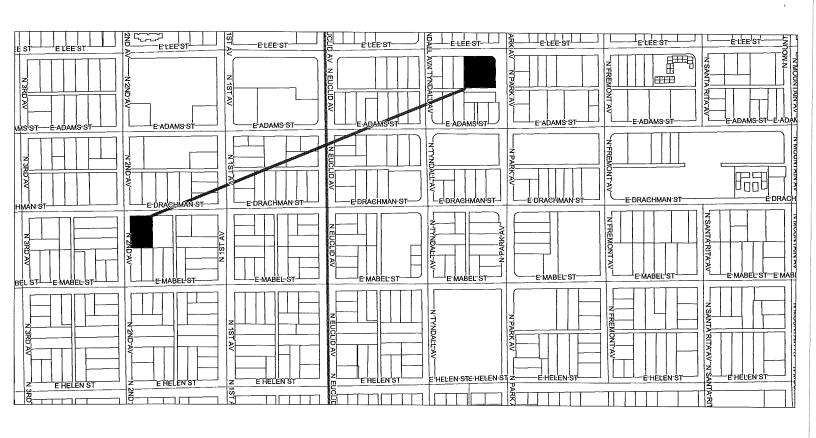
Recording Information (3)					
Sequence No.	Docket	Page	Date Recorded	Туре	
20140280328	0	0	1/28/2014	BTDEED	
19992190813	11173	2298	11/15/1999	00A000 000000 00 00 00 00 00 00 00 00 00	
0	4149	28	12/23/1971		

Commercial Characteristics							
Property Appraiser: Conor Lemmon Phone: (520) 724-3003							
Commercial S	Summary	nuller til fra de treet julgsperier til Fluitod skunnessenne					
Interface	Total Sq Ft	Cost Value	CCS Override	Market Override			
Y	2,208	\$118,151	\$0	\$160,111			

1	Commercial Detail							
	SEQ-SECT	Const Year	Model / Grade	IPR	Sq Ft	RCN	RCNLD	Model Description
	001-001	1959	034/3	0000000	2,208	\$199,512	\$118,151	FOURPLEX

Notes (5)	
Created: 6/20/2016 Modified: 6/20/2016	TRCNo 1608247: 2016 Adjustment for change in assessed Secured value(s) - includes 10% non-filer penalty
Created: 6/3/2015 Modified: 6/3/2015	TRCNo 1401968: 2014 ADD 10 PERCENT PENALTY TO ASSESSMENT
Created: 3/4/2014 Modified: 3/4/2014	SQ20140280328 BENEFICIARY DEED FROM ANTONIO PANIAGUA
Created: 5/25/2011 Modified: 5/25/2011	Field Check of UN_NORTHWEST. Photos of 4-plex in bookmap. Change use code from 0340 to 0345.
Created: 9/27/2005 Modified: 9/27/2005	old holds

ATTACHMENT 17

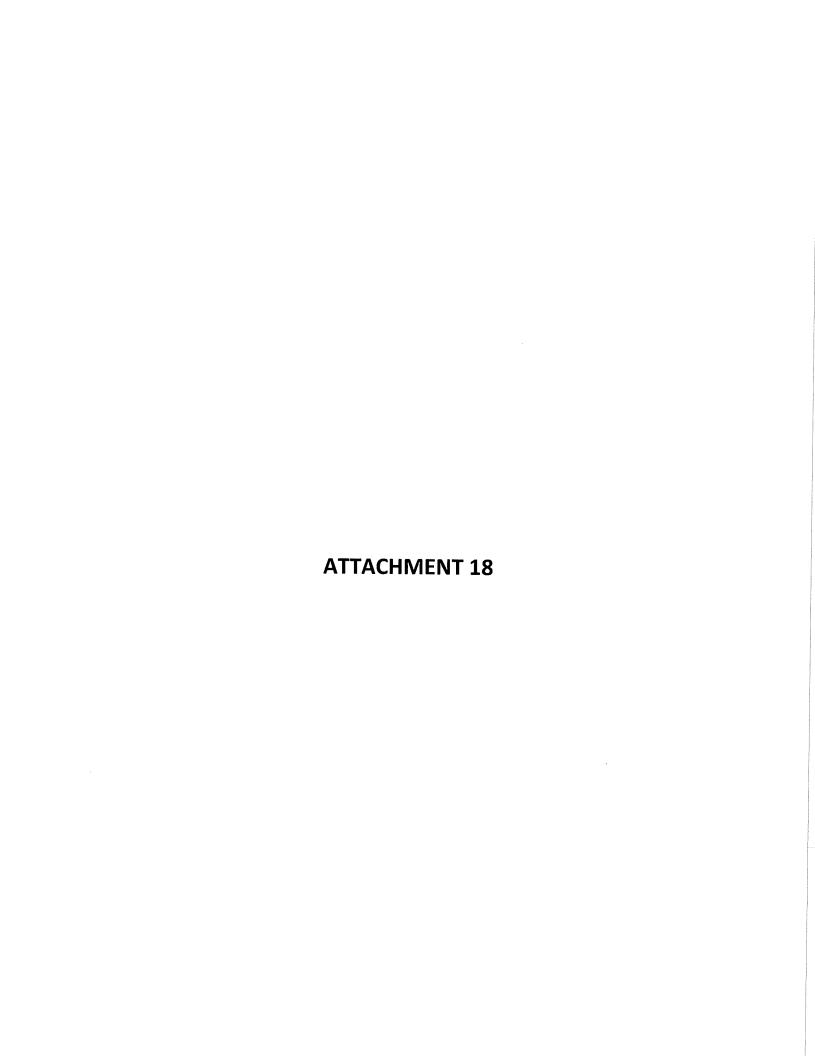


Line Lengths

Calculations are derived from GIS data and are estimated. Accuracy is limited to that of the underlying GIS data. All data is subject to this disclaimer.

Name	Feet	Miles		
	1,582	0.30		

Print Close



Query Response (Order 47413022)

THIS DOCUMENT IS A CERTIFIED DUPLICATE OF THE INFORMATION CONTAINED IN THE COMPUTER STORAGE DEVICES OF THE DEPARTMENT OF TRANSPORTATION, MOTOR VEHICLE DIVISION, IN ACCORDANCE WITH ARIZONA REVISED STATUTES SECTION 28-444.

License Number
Name RASHAD,,STOCKER
DOB 03161986

Query Time Frame		Restriction Type
FOR PAST FIVE YEARS AS	OF 04/11/2019	ARIZONA RESTRICTED

Name RASHAD, JUVALL, STOCKER		CLS D	DOB 03161986		Customer Num D02159898			TID N	
Exp Date 03162051	Issue Date 01122010		WGT 232	EY BR	HGT 600	HR BR	SEX		

Physical Address:

2521 W VEREDA FELICIDAD TUCSON AZ 85746

Mailing Address:

Restrictions:

NONE

Endorsements:

NONE

Details:

		NO ADD:	ITIONAL LICENSES AND/OR PERMITS ON RECORD	
CLASS	ST	ISSUE DATE	PREVIOUS LICENSE . EXP DATE	. TID
I	AZ	04192005		N N
CLASS	ST	ISSUE DATE	PREVIOUS LICENSE EXP DATE	100.00
I	AZ		DODATOOO	TID
D		03162007	0000000	N
	12.15 122		02107021	N
D	AZ	- 1	05102051	N
ACT DA	TE V	IOL CODE	DESCRIPTION	
062620	14 2	3-924A REQU	ITRED HEAD LAMPS, OTHER THAN MOTORCYCLE	
		PLEA	OF GUILTY OR RESPONSIBLE; SENTENCE IMPOSED	
		LOC:	PIMA FINE: 275.00 CRT: 1041	
			: AKP9181 AZ CHEV	
090920	14 C		ENSION SATISFIED 09192014 000000000A20805687	
00000		NOTT	FTCATTOM FTATIO	
* * *	* *		FICATION STATUS: MAILED 09092014	
T T T	T T	~ ~ ~ ~ ~ ~	* * * END OF RECORD	* * * *

BOARD OF ADJUSTMENT CASE C10-19-13 1525 N. PARK AVENUE

EXHIBIT A

MEMORANDUM OF LEGAL PRINCIPALS

July 16, 2019

To:

BOARD OF ADJUSTMENT

RE:

FRANTI III HOLDINGS, LLC,

SUBJECT: BOARD OF ADJUSTMENT APPEAL

A. LACHES

In Arizona, the establishment of City Boards of Adjustment is mandated by statute; appeals to Boards must be pursued within a "reasonable time." A.R.S. §9-462.06(D). In turn, the Tucson City Code generally contemplates that challenges to the Board of Adjustment be made before the actual development of Property. See Tucson Code § 23A-61(8) (Permits and approvals shall not be issued pending Board review.)

Arizona recognizes the doctrine of laches; the two elements of laches are (1) lack of diligence on the part of the plaintiff and (2) injury to the defendant. Meyer v. Warner, 104 Ariz. 44, 448 P.2d 394 (1968) (delay of 16 months in challenging lease renewal constituted laches). See also, Fin. Associates, Inc. v. R & R Realty Co., 25 Ariz. App. 530, 531, 544 P.2d 1131, 1132 (1976); Weller v. Weller, 14 Ariz. App. 42, 480 P.2d 379 (1971).

Laches is applicable to zoning cases. "Courts have allowed the defense of laches when raised against a private person or association." 4 Rathkopf's The Law of Zoning and Planning § 65:27 (4th ed.), citing Save Our Wetlands. Inc. (SOWL) v. U.S. Army Corps of Engineers, 549 F.2d 1021, 9 Env't. Rep. Cas. (BNA) 2026, 7 Envtl. L. Rep. 20353 (5th Cir. 1977); Richards v. Ferguson, 252 Ark. 484, 479 S.W.2d 852 (1972).

An especially relevant example of laches in the zoning context occurred in Gota v. District of Columbia Board of Adjustment, 423 A.2d 917 (D.D.C. 1980). In that case, the court held that an appeal to a board of adjustment was technically within the time permitted following a final determination by zoning officials. However, the Court held that the appeal was barred by Laches because of the appellant's delay in raising its challenge for roughly nine months following oral notice of the zoning official's decision. In reaching this decision, the Court first held that the appellant unreasonably delayed seeking relief for several months before seeking a written decision after having knowledge of the zoning official's determination.

> The critical period was from June 1975 to March 1976. Hinton and Gottesman were aware of [the zoning official] Dripps' ruling by June 1975. The record reveals no reason why they waited until November 1975 to discuss that decision with Dripps. That unexcused delay of five months was compounded by an additional two months during which they requested (the record does not show when) and received a written decision.

There is no record indication that bureaucratic delay was responsible for the two-month lag between the meeting on November 18, 1975, and the written decision of January 6, 1976. Finally, the delay of still another two months between that letter decision and the filing of the appeal on March 4, 1976, adds to the unreasonableness of the timing of [the appellate] CAG's action. Accordingly, although we have held that the appeal was timely filed, see Part II.C. supra, we cannot agree with the Board's conclusion that "the appellants have diligently objected to the kiln" During the nine months between their discovery of Dripps' decision and the filing of the appeal, Gottesman and CAG had knowledge of their rights and an opportunity promptly to assert them.

423 A.2d at 925.

The Court also recognized that the "principal element in applying the doctrine of laches is the resulting prejudice to the defendant, rather than the delay itself." 423 A.2d at 925.

The second element of the laches equation is prejudice to [landowner] Goto resulting from the delay. See American University Park Citizens Association, supra at 740. As the Board itself found, Goto spent approximately \$2,000 of the \$5,000 to build the kiln after Osborg, see note 2 supra, told her in April 1975 that no permit was required. She also expended time and money seeking a natural gas hookup at a hearing before the Public Service Commission. See note 3 supra. Essentially, therefore, the neighbors stood by and watched Goto spend time and money months before pressing their objections before the BZA.

423 A 2d at 925-26.

This result is consistent with general law. Rathkoff § 65:25 ("When a zoning ordinance provision is sought to be enforced against a landowner, a

defense that may be raised is that of laches. Laches is a species of estoppel, consisting of an omission to assert a right for an unreasonable length of time, without satisfactory explanation for the delay under circumstances prejudicial to the party asserting the claim for laches."); 4 Rathkopf's The Law of Zoning and Planning § 65:32 (4th ed.); Herr v. Salt Lake County, 525 P.2d 728, 729 (Utah 1974); Woodley Park Community Ass'n v. District of Columbia Bd. of Zoning Adjustment, 490 A.2d 628, 637 (D.C.Ct.App.1985) (holding board of zoning adjustment lacked jurisdiction to consider appeal not timely filed).

B. ESTOPPEL

Estoppel is "an age old principle of equity." First National Bank of Portland v. Dudley, 231 F.2d 396, 400 (9th Cir. 1956). It has been characterized as "a principle of equity jurisprudence" that represents "basic precepts of common honesty, ordinary fairness and good conscience, in dealing with the rights of those whose conduct has been prompted by reasonable good faith reliance upon the knowing acts or omissions of others." Id. at 401 (citing, inter alia, Pomeroy, Equity Jurisprudence 189-192, sections 804-805 (5th ed. 1941); Weiner v. Romley, 94 Ariz. 40, 43, 381 P.2d 581, 583 (1963) ("the effect of the voluntary conduct of a party, whereby he is absolutely precluded from asserting rights which might have otherwise existed as against another person

who, in good faith, has relied upon such conduct and has been led thereby to change his position for the worse.")

In the context of zoning, the "basic formulation of estoppel elements states that a local government exercising its zoning powers will be estopped when a property owner (1) relying in good faith, (2) upon some act or omission of the government, (3) has made such extensive obligations and incurred such extensive expenses that it would be highly inequitable and unjust to destroy the rights which the owner has ostensibly acquired." 4 Rathkopf's The Law of Zoning and Planning § 65:29 (4th ed.) Similarly, in certain situations, when a municipality is estopped, so too is an adjoining landowner. Since a building inspector and a municipality would be estopped from commencing an action to compel removal of a structure that allegedly violates the zoning ordinance so, too, would an adjoining owner. 4 Rathkopf's The Law of Zoning and Planning § 65:32 (4th ed.); see also, Trenkamp v. Burlington Tp., 170 N.J. Super. 251, 406 A.2d 218 (1979) (municipality and adjoining owners estopped from asserting the invalidity of a zoning amendment permitting an apartment house after the owner of the land had secured a foundation permit and expended \$64,000 in reliance thereon).

C. STANDARD OF REVIEW

Even if the instant appeal is not barred by laches or estoppel, the law imposes a heavy burden to overturn the decision of the zoning administration. Zoning ordinances are in derogation of common law property rights and, if ambiguous or uncertain, will be strictly construed in favor of property owners. Outdoor Systems, Inc. v. City of Mesa, 169 Ariz. 301, 819 P.2d 44 (1991); County of Cochise v. Faria, 221 Ariz. 619, 212 P.3d 957 (App. 2009) (statutes granting zoning authority to local governments and zoning ordinances enacted pursuant to that authority will be strictly construed in favor of property owners); City of Scottsdale v. Scottsdale Associated Merchants, Inc., 120 Ariz. 4, 583 P.2d 891 (1978).

For this reason, great weight must be given to the construction of a zoning ordinance by the officials charged with the duty of enforcing it. *Desert Outdoor Advertising, Inc. v. City of Oakland*, 506 F.3d 796 (9th Cir. 2007) (in evaluating a facial challenge to the constitutionality of an ordinance, the court must consider the local government's authoritative constructions of the ordinance, including its own implementation and interpretation of it); *Kubby v. Hammond*, 68 Ariz. 17, 198 P.2d 134 (1948) (great weight should be given to contemporaneous construction of ordinance by officials charged with duty of enforcing it); *Scenic Arizona v. City of Phoenix Bd. of Adjustment*, 228 Ariz.

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419, 268 P.3d 370 (App. 2011) (deference should be given to agencies charged with the responsibility of carrying out specific legislation, and ordinarily an agency's long-standing interpretation of a statute or regulation it implements is given great weight).

D. Standing

Under the relevant Arizona statute, A.R.S. §9-462.06(D), an appeal to the "board of adjustment may be taken by persons aggrieved" or an officer or department of the City of Tucson. The right of a private party to challenge a zoning decision is commonly referred to in the law as "standing."

To be aggrieved and, in turn, to have standing, a person must be the owner or occupant of adjacent or nearby property and must also suffer some harm or "special damage" different than the general impact of the zoning decision on other properties or the public generally. Perper v. Pima County, 123 Ariz. 439, 441, 600 P.2d 52, 54 (App. 1979) ("To be aggrieved, [a party] must have sustained damage particular to himself."); Tate v. Stephens, 245 Ga. 519. 265 S.E.2d 811, 812 (1980) (special damages will generally not be found unless the party alleging standing has property adjacent or in very close proximity to the relevant property)

First, proximity is vitally important because "proximity makes it sufficiently likely that traffic, litter, drainage, and noise from the project will

significantly affect" the closer property, but not the property located further away. 1 Blanchard v. Show Low Planning & Zoning Comm'n, 196 Ariz. 114, 117, 993 P.2d 1078, 1082 (App. 1999) For example, in Blanchard v. Show Low Planning & Zoning Comm'n, the owner of a parcel located in very close to the subject property was found to have standing, but the owner of property located 1,875 feet from the rezoning parcel was held not to have standing. See also, Armory Park Neighborhood Ass'n v. Episcopal Cmty. Servs. in Ariz., 148 Ariz. 1, 5, 712 P.2d 914, 918 (1985) (nearby residents had standing "because the acts allegedly affected the residents' use and enjoyment of their real property [directly], a damage special in nature and different in kind from that experienced by the residents of the city in general"). The proximity requirement is implicitly recognized by A.R.S. §9-462.06(K), which deals with appeals from the Board of Adjustment to the Superior Court. That provision permits such an appeal, inter alia, by a person "who owns or leases the adjacent property of a property within three hundred feet from the boundary of the immediately adjacent property".

¹ Legal decisions have also noted that limiting standing to owns or residents of nearby properties avoids intermeddling by remote parties. *Belhaven Improvement Association, Inc. v. City of Jackson*, 507 So.2d 41, 47 (Miss. 1987) (membership in Association challenging zoning issue "should be limited to residents and property owners which avoid intermingling and disproportionate representation.")

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Second, the special harm requirement is not satisfied by allegations or proof of mere aesthetic, environmental or similar concerns. Perper v. Pima County, 123 Ariz. 439, 440, 600 P.2d 52, 53 (1979) (alleged general harm such as the assertion that the use of property will decrease property values in the area, increase traffic, and destroy the residential atmosphere and general scenery are insufficient as a matter of law); Blanchard, 196 Ariz. at 118, 993 P.2d at 1082. Village of Franklin v. City of Southfield, 101 Mich. App. 554, 557, 300 N.W.2d 634, 637 (1980) (the requirement of special damages is not satisfied by allegations of a "mere increase in traffic by" or "proof of general economic and aesthetic loss"); Kentallen, Inc. v. Town of Hillsborough, 431 S.E.2d 231, 233 (N.C. App. 1993) ("evidence presented before the board that the [result of the zoning decision] would increase '[t]he negative impact' on petitioner's property and would not be visually attractive is much to general . . . ").

Even more important, special harm is not established by allegations based on a civic interest in the strict application or enforcement of zoning regulations. Owens v. Board of Appeals, 418 N.E.2d 635 (Mass. App. 1981) (owners of properties lying "some distance" from proposed condominium project lacked standing because they had only a "general civic interest in the enforcement of the zoning ordinance."); Harvard Where Defense Fund, Inc. v. Planning Board of Cambridge, 540 N.E.2d 182 (Mass. App. 1989) ("a general civic interest in the enforcement of zoning laws . . . is not enough to confer standing.")